# LOUISIANA'S PLAN OR CHOICE IN DNG-TERM CARE:



LONG-TERM CARE REFORM PLAN



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## LOUISIANA'S PLAN FOR CHOICE IN LONG-TERM CARE: COMPREHENSIVE LONG-TERM CARE REFORM PLAN

#### TABLE OF CONTENTS

	PAGE
INTRODUCTION	2
Plan for Immediate Action	2
Comprehensive Long-term Care Reform Plan	2
WORK PLANS FOR COMPREHENSIVE LONG-TERM CARE REFORM	RM PLAN 5
Accessible Transportation	6
Affordable, Accessible Housing	7
Quality Management	8
Information Technology	10
Aging and Adult Services	11
Decision Making & Guardianship	14
Developmental Disabilities Services	15
Educational Opportunities	20
Employment Opportunities	22
Licensing	26
Long Term Care Planning & Insurance	28
Workforce Development	30
EXECUTIVE ORDER KBB 2004-43	34

## LOUISIANA'S PLAN FOR CHOICE IN LONG-TERM CARE: COMPREHENSIVE LONG-TERM CARE REFORM PLAN

#### INTRODUCTION

On October 22, 2004, Governor Blanco issued Executive Order KBB 2004-43 which required a two-stage process to reform the administration and delivery of long-term care supports and services within Louisiana. During the first stage, the "Plan for Immediate Action" was developed. This second stage resulted in the development of the "Comprehensive Long-Term Care Reform Plan" described in this document.

#### **Plan for Immediate Action**

The Plan for Immediate Action was focused on immediate reforms to be initiated within a year by the key state agencies that administer or provide long-term care services. It was also designed to address what the literature identifies as "key system components" and "hallmarks" of rebalancing that states must have in place if they are to rebalance their long-term care systems and provide a choice between institutionally-based and community-based long-term supports. Though consisting of actions that could be initiated in a year, the Plan for Immediate Action has been far-reaching in scope and impact.

The Plan for Immediate Action was developed by an Interagency Team composed of executive staff from Governor's Office of Elderly Affairs (GOEA), Governor's Office of Disability Affairs (GODA), Office of Aging and Adult Services (OAAS), Office for Citizens with Developmental Disabilities (OCDD), Office of Mental Health (OMH), Louisiana Rehabilitation Services (LRS), and the Bureau of Health Services Financing (BHSF)/Health Standards Section (HSS)with input from stakeholders and the help of a team of national consultants. This plan was approved by submitted to Governor Blanco and the Governor's Health Care Reform Panel in March of 2005.

#### **Comprehensive Long-term Care Reform Plan**

In late 2005 and early 2006, the Interagency Team met to determine the additional areas of reform to cover in the Comprehensive Long-term Care Reform Plan. E.O. 2004-43 specified that the Comprehensive Plan was to cover reforms that could be reasonably accomplished by 2010 and was to address, along with core supports and services, such "generic" community services as accessible housing and transportation. Following the guidance provided by E.O. 43, the Interagency Team identified the following areas for inclusion in the Comprehensive Long-term Care Reform Plan:

✓ Support services for the elderly and people who acquire a disability in adulthood

<sup>\*</sup> Steve Eiken, *Technical Assistance Guide to Assessing a State Long-Term Care System*, Thomson Medstat for U.S. Department of Health and Human Services, Centers for Medicare & Medicaid Services, December 2006

<sup>&</sup>lt;sup>†</sup> Robert Mollica and Susan Reinhard, *Rebalancing State Long Term Care Systems*, National Academy for State Health Policy and Rutgers Center for State Health Policy, October, 2005.

- ✓ Support services for children and adults who have developmental disabilities
- ✓ Educational services
- ✓ Vocational services
- ✓ Workforce development
- ✓ Housing
- ✓ Transportation
- ✓ Long-term care planning and insurance
- ✓ Decision-making / guardianship
- ✓ Quality management
- ✓ Information Technology
- ✓ Licensing

For the areas of housing, transportation, and decision-making, processes were already in place to develop goals and strategies with stakeholder input. The Governor's Office of Disability Affairs received grant funding from the Department of Transportation to bring together stakeholders to develop strategies to increase transportation opportunities for the elderly and people with disability. The Department of Health and Hospitals (DHH) Office of the Secretary received grant funding to develop and initiate strategies to improve quality management, information technology, and access to affordable, barrier-free housing. The Office for Citizens with Developmental Disabilities, as mandated by the Louisiana State Legislature, convened a group of stakeholders to develop strategies related to the needs of people with disabilities and the elderly to receive appropriate supports related to decision-making. Goals and action plans in the areas of transportation, housing, and decision-making are the result of the work of these groups.

Goals and action plans in the remaining areas were developed through the following process:

- ✓ Meetings were held with the Long-Term Care Subcommittees of each Regional Consortia to obtain input on the goals and strategies which might be pursued in Louisiana's Comprehensive Long-Term Care Reform Plan. Input was also received during a Statewide Stakeholder Meeting to which aging and disability stakeholder groups were invited.
- ✓ The Interagency Team formed small workgroups for each reform area. In addition to representative of relevant state agencies, the workgroups included wide stakeholder representation. The workgroups reviewed the input from the Regional Consortia and the Statewide Stakeholder Meeting and used that input along with their own expertise to develop recommendations for goals and strategies for inclusion in Louisiana's Long-Term Care Reform Plan.
- ✓ The Interagency Team reviewed the recommendations of the workgroups and the input from the Regional Consortia and Statewide Stakeholder Meeting. Discussions were held with the administrators of state bureaus and offices who would have a role in implementing the strategies to improve opportunities for the elderly and people with disabilities [e.g., agencies within the Department of Labor (DOL) and the Department

of Education (DOE)] to clarify commitment to the proposed goals and strategies and determine the role that they would be able to pursue in the achievement of the agreed upon goals and strategies.

The result of these activities is the plan presented herein, Louisiana's Comprehensive Long Term-Care Reform Plan.

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### **Accessible Transportation**

Monitoring Agency: Governor's Office of Disability Affairs (GODA) under the auspices of the United We Ride Initiative

GOAL: To increase accessible tr	ansportation.					
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
Create the Governor's Office of Human Service Transportation Coordination	a. Create Office of Human Service Transportation and outline structural framework	United We Ride (UWR) Steering Committee	07/06	07/08	<ul><li>Adherence to time line</li><li>Payroll records</li></ul>	It is anticipated that the personnel and fringe for the Director of Human Service Transportation will be \$60,000
Coordination	b. Hire Human Service Transportation Coordinator (HST Coordinator)	GODA, UWR Steering Committee	07/06	09/08	70 percent attendance by Task Force Members	
	c. Hold two United We Ride Steering Committee meetings with partners and state agencies to keep project of track to coordinate the needs of people with disabilities, older adults, and individuals with lower incomes	Agency Transportation s to keep project ate the needs of lilities, older adults,				
2. Demonstrate a 25 percent improvement in the United We Ride (UWR) Framework for Action self-assessment tool for	a. Focus coordination efforts on high priority areas identified in the 2005 Louisiana Action Plan for Statewide Transportation, 2005	HST Coordinator, IATCC	Ong	going	One level of improvement on self-assessment tool for 50 percent of survey questions	
states and communities at the end of year one	b. Utilize the UWR Steering Committee to engage local transportation programs (Region 8, Year 1) and consumers to participate in the Framework for Action Assessment Tool for Communities	UWR Consumer Task Force	09/06	07/08		
3. Strengthen the existing transportation services for persons with disabilities, older adults, and individuals by coordinating transportation planning, reporting/evaluation, and consolidated access transportation demonstration program as recommended by the Federal Interagency Coordinating Council on Access and Mobility	Re-establish the Inter-Agency Transportation Coordination Council (IATCC) by way of Executive Order	HST Coordinator	09/06	01/08	Executive Order posted on State Website     Quarterly meetings of the IATCC to show and document increased transportation and communication coordination	No fiscal impact is expected

### Affordable, Accessible Housing

**Monitoring Agency:** Department of Health and Hospitals, Systems Transformation Grant

GOAL: To increase availability of and improve access to affordable, accessible housing and housing coordinated with long-term supports. <sup>‡</sup>							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
Increase availability of affordable, accessible housing	a. Establish Community Housing Advocacy Networks (CHANs) statewide	DHH Program and Regional Offices, Systems Transformation Grant	02/07	09//10	<ul> <li>CHANs in 9 DHH Regions</li> <li>Increased funding and program development targeted to housing needs of people with disabilities</li> </ul>	Cost neutral using current and federal grant-funded resources	
	b. Establish Task Force on Housing for People with Disabilities	Systems Transformation Grant, La. Housing Finance Agency	10/06	Completed			
	c. Provide training and consultation to housing developers	Systems Transformation Grant , La. Housing Finance Agency	08/06	Ongoing through 09/10	Increase in the number of affordable and accessible rental units		
Improve coordination of long- term supports with affordable housing	a. Develop and implement affordable and Medicaid-funded Assisted Living (AL)	OAAS, Systems Transformation Grant	02/06	06/08	Number of recipients receiving Medicaid- funded AL	Statutorily, AL implementation must be cost-neutral, though program is being designed to	
, and the second	b. Develop and implement a sustainable Permanent Supportive Housing (PSH) program statewide	BHSF, Program Offices, Systems Transformation Grant, Human Service Districts and Authorities, La. Housing Finance Agency, La. Office of Community Development	09/06	09/10	<ul> <li>Number of affordable AL units</li> <li>Number of individuals in PSH</li> <li>Number of regions with PSH</li> <li>% of PSH services covered under Medicaid</li> </ul>	produce cost savings	
3. Improve access to accessible, affordable housing and housing with long-term supports	Establish affordable housing database & locator service that includes information on accessibility features and "special needs" housing	Systems Transformation Grant; La. Housing Finance Agency	05/06	Completed	<ul> <li>LaHousingSearch.org         fully searchable by         individuals seeking         housing</li> <li>Increase in % of         accessible units         occupied by people         with disabilities</li> </ul>	Cost of LaHousingSearch.org covered under Systems Transformation Grant through 2010 Annual cost of maintaining services estimated to be less than \$50,000	

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<sup>&</sup>lt;sup>‡</sup> Detailed action steps and outcome measures are contained in the strategic plan for Louisiana's Real Choice Systems Transformation Grant.

### **Quality Management**

Monitoring Agency: Department of Health and Hospitals, Systems Transformation Grant

GOAL: To implement a comprehensive, data-driven Quality Management (QM) system for long-term supports and services.*							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
Develop and implement a comprehensive Quality     Management (QM) system consistent with the state's	a. Establish QM Leadership Work Group and other steering and work groups needed to implement the QM system	OAAS, OCDD, BHSF, Systems Transformation Grant	07/06	Completed	<ul><li>Work groups established and meeting regularly</li><li>Written vision and</li></ul>	Cost neutral Consultation and technical assistance provided through federal Systems	
transformation of its long-term support system for adults with disabilities, elders, and individuals	b. Develop a QM vision and guiding principles as the foundation for the DHH long-term support system	QM Leadership Work Group	07/06	Completed	guiding principles for QM system  • Written QM roles and responsibilities • List of priority outcomes, indicators, and data sources • Outline of QM system components • Promulgated licensing rules for HCB Services • Description of QI projects and data on outcomes of those projects	Transformation Grant	
with developmental disabilities	c. Clarify QM roles and responsibilities responsibilities at state and regional levels for major QM functions across	BHSF/HSS, Systems	07/06	Of Ongoing			
	OAAS, OCDD, BHSF/HSS d. Develop priority outcomes and indicators of quality (population/program office specific	OM Leadership Work Group, OAAS, OCDD	07/06	12/07			
	and cross population/system-wide e. Design key components of a QM	OAAS, OCDD,	07/06	07/08			
	system that includes procedures for discovery, remediation/technical assistance, and improvement	BHSF/HSS,					
	f. Revise licensing for HCB Services	BHSF/HSS, Act 483 Work Group	04/06	09/08			
	g. Develop and implement quality improvement projects and initiatives	QM Leadership Work Group, OAAS, OCDD, BHSF/HSS	10/07	09/08			

<sup>\*</sup> Detailed action steps and outcome measures are contained in the strategic plan for Louisiana's Real Choice Systems Transformation Grant.

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact		
2. Develop and routinely distribute QM reports to key entities and	a. Prepare QM trend reports	OAAS, OCDD, BHSF/HSS	10/07	09/08	<ul> <li>Number, type, and formats of QM reports available to different audiences</li> <li>Number and results of QI projects initiated on basis of QM trend reports</li> <li>Satisfaction of consumers with availability of QM information to help them make choices</li> </ul>	formats of QM reports available to different audiences  Number and results of QI projects initiated on	Cost neutral Consultation and technical	
other stakeholders	b. Convene internal and external user groups to review quality trend reports, provide feedback, and	QM Leadership Work Group, OAAS & OCDD QM Steering Groups	10/07	09/08			assistance provided through Systems Transformation Grant	
	recommend quality improvement priorities	Ç ,					QI projects initiated on	QI projects initiated on
	c. Develop and implement plan for communicating information about development, implementation, and outcomes of the QM strategy	OM Leadership Work Group	10/07	09/09				
3. Periodically evaluate the QM strategy	Develop process of formative evaluation for ongoing revisions and improvements to the QM strategy	OM Leadership Work Group, OAAS, OCDD, BHSF/HSS	10/08	09/10	<ul> <li>Written procedures for review and revision of QM strategy</li> <li>Number of revisions to QM strategy</li> </ul>	Cost neutral Consultation and technical assistance provided through Systems Transformation Grant		

### **Information Technology**

Monitoring Agency: Department of Health and Hospitals, Systems Transformation Grant

GOAL: To transform Information	Technology (IT) to Support Syste	ms Change.*								
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact				
<ul> <li>1. Design Information Technology (IT) applications and system to:</li> <li>Support individual-centered practices and processes</li> <li>Improve client access to services</li> </ul>	a. Use Statistical Analysis Software (SAS) pilot and/or other resources to access data currently kept in multiple databases with the purpose of making that data more readily available and useful in supporting access, quality management, individual-centered service delivery	BHSF, Office of Management and Finance, Systems Transformation Grant	07/06	09/08	Single record of view of data connected to an individual will be available  Decreased time between application, eligibility determination, service approval, and service delivery  State and community personnel will report satisfaction with IT support for personcentered planning approaches, individualized budgets, and QM  Consumers and family members will report satisfaction with accessibility, user-friendliness and usefulness of webbased resources to support planning, provider and service choice, access, and self-direction	of data connected to an individual will be available  • Decreased time between application, eligibility	of data connected to an individual will be available  • Decreased time between application, eligibility	of data connected to an individual will be available  • Decreased time between application, eligibility	of data connected to an individual will be available  • Decreased time between application, eligibility determination, service	Some technical assistance and consultation to be funded through Systems Transformation Grant IT system development and maintenance should be eligible for enhanced federal match (90/10 for development,
Monitor quality of services rendered	b. Create and implement single, modularized IT framework to address gaps in data collection and to support the common and shared business processes of OAAS, OCDD, and BHSF/HSS. Common modules include: initial DHH entry/screening with single client view; Long-Term Care (LTC) provider linkage; automated Long-Term Support payment authorization, billing, and tracking	DHH IT, Systems Transformation Grant; OAAS, OCDD, BHSF/HSS	07/06	09/10		75/25 for maintenance)				
	c. Building on existing sites (e.g., LouisianaAnswers.com), develop additional web-based resources to improve public access to information and services	Systems Transformation Grant, GOEA	02/07	09/09						

<sup>\*</sup> Detailed action steps and outcome measures are contained in the strategic plan for Louisiana's Real Choice Systems Transformation Grant.

#### **Aging and Adult Services**

Monitoring Agency: Department of Health and Hospitals, Office of Aging and Adult Services (OAAS)

GOAL: To provide affordable, accessible, timely, and customer driven supports and services to the elderly and persons with adult onset disabilities in a variety of settings. Responsible Partner Start Date **End Date Objectives** Major Action Steps Outcomes/Indicators Fiscal Impact a. Develop and conduct a survey of Cost-neutral using current 1. Assess the current array of GOEA with Councils on 05/06 07/08 A list of current current services across funding services and supports supports and services to identify Aging resources sources and agencies organized by gaps and evaluate for OAAS, GOEA b. Identify gaps, or unmet needs 10/06 07/08 geographic region, effectiveness based on survey results and funding source, stakeholder input agency, effectiveness c. Conduct program evaluation of and estimated OAAS 05/06 07/08 current programs focusing on how demand well they meet the goal Program evaluation d. Recommend modifications to OAAS 10/06 07/08 reports that focus on current programs based on duplication of services evaluation results quality, timeliness, cost-effectiveness. and choice of setting 2. Identify, evaluate and a. Review and prioritize best OAAS, GOEA 05/06 07/08 Minimal with existing \$4800 A list of cost-neutral propose new or improved practices and service options modifications to contract for consultation and nationally. Focused reviews should current programs \$5000 for the costs of services and supports consistent be conducted on Assisted Living, stakeholder participation with the stated goal A prioritized list of other congregate housing programs (travel, meeting rooms, service and support that include services, Program of meeting materials etc.) options that have All-Inclusive Care for the Elderly demonstrated (PACE), self-directed service customer demand, options, adult education, quality / effectiveness. employment, Single Point of Entry and cost-(SPOE) for Aging Services, and effectiveness. The chronic disease management listed services should b. Conduct market or needs analysis GOEA with Councils on 01/07 07/08 comply with current to estimate the demand for services Aging regulations and and supports including self direction include recommended options evaluation standards. c. Analyze the Deficit Reduction Act OAAS, OCDD 05/06 Completed Access to funding for for opportunities for service options the programs must be such as 'Money Follows the Person' assured and self direction options

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
	d. Propose amendments to the E/DA waiver which will optimize current options and include additional services	OAAS	11/07	03/08	Communications with and involve stakeholders such as other agencies,	Minimal with existing \$4800 contract for consultation and \$5000 for the costs of stakeholder participation (travel, meeting rooms, meeting materials etc.)
	e. Propose a configuration of services and supports using the data gathered above and based on pre-established selection criteria	OAAS, GOEA	01/07	07/08	Support Coordination Agencies, Direct Support Provider Agencies, advocacy groups, families, and participants	
3. Develop a strategy to address barriers and obstacles to implementation, access, and use	a. Develop modifications to current programs based on evaluation results	OAAS	01/07	07/08	A list of strategies to minimize, or eliminate barriers and obstacles to access, choice and flexible use of the full array of programs, services and supports     Propose alignments in services and policies as well as incentives for provider performance     A list of required legislation for 2008 with family and fiscal impact statements     Communicate with and involve stakeholders such as	Cost-neutral using current resources with \$5000 for the costs of stakeholder
of new or improved services	b. Develop strategies to address management of the Request for Services Registry	OAAS	07/06	07/08 with work continuing		participation (travel, meeting rooms, meeting materials etc.)
	c. Evaluate other issues effecting accessibility to community services, Medicaid programs, employment, homes and facilities, durable medical equipment, and funding alternatives (discretionary funds) for participants	OAAS, GOEA , LRS, Louisiana Assistive Technology (LATAN), DOL, DOE, Medicaid Health Economics Section	03/07	as an ongoing activity		
	d. Evaluate the consolidation or coordination of funding sources to allow flexibility in funding and service delivery	OAAS, GOEA with Health Economics Section	03/07			
	e. Conduct review of program rules, policies, procedures to promote efficiency and effectiveness	OAAS with Division of Administration (DOA)	05/06			
	f. Develop technical assistance programs to assist agencies, providers, families and participants find, create and use Medicaid as well as alternative community supports and services, funding sources	OAAS, GOEA, OCDD with DOE	05/06		other agencies, Support Coordination Agencies, Direct Support Provider Agencies, advocacy groups, families, and participants	

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
4. Implement new or improved services consistent with the stated goal	a. Continue collaborative focus on improvements in quality, and safety outcomes based on evidence-based practices (data-driven quality management)  b. Continue with implementation of uniform assessment process for OAAS services  c. Continue with development of Medicaid-funded adult residential care options	OAAS with OCDD and BHSF/HSS, Quality Management Leadership Workgroup and IT Workgroup OAAS	Ongoing		Uniform assessment with robust appeals processes     Implementation of services that are currently under development     Quality Management Strategy consistent with CMS Quality Framework and Continuous Quality Improvement activities	1) Quality Management activities are being supported by the Systems Transformation Grant 2) Cost-neutral using current resources. However, the fiscal impact of any legislation needed for implementation will need to be determined in Objective #3
	d. Continue with implementation of SPOE for aging services with comprehensive information and referral network	OAAS, GOEA, Veteran Affairs with other non- governmental agencies in the community, advocacy groups, etc.				

### **Veteran Affairs**

GOAL: To increase the awareness and utilization of Veterans' benefits for the elderly and people with disabilities.							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
Develop appropriate partnerships with sister agencies in order to increase knowledge of veterans entitlements and eligibility and usage of available benefits	a. Meet with appropriate parties at Louisiana Department of Veteran Affairs (LDVA), DHH, and GOEA	DHH, LDVA	05/06	Completed	Increase in percentage of elderly and people with	Decrease in number of elderly and disabled on Medicaid and Increase in federal funds	
	b. Develop questions and directions for use at DHH Single Points of Entry (SPOEs) and Area Agencies on Aging (AAAs)	DHH, LDVA	05/06	07/08	disabilities in	flowing to eligible veterans and family members	
	c. Implement questions and directions at SPOEs and AAAs	DHH, GOEA	07/06	Ongoing			
	d. Monitor and adapt program as needed	DHH, GOEA, LDVA	12/06	Annually			

### **Decision Making & Guardianship**

<u>Monitoring Agencies</u>: Department of Health and Hospitals, Office for Citizens with Developmental Disabilities (OCDD) and Office of Aging and Adult Services (OAAS)

GOAL: To ensure that people with cognitive disabilities have assistance with decision making.							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
Re-convene the     Implementation Team     established by Senate Current     Resolution (SCR) 149     Commission Report	Reconvene Team established in commission report	OCDD, OAAS, OMH, DHH Legal, The ARC of Louisiana, Mental Health Advocacy, American Association of Retired Persons (AARP), Developmental Disability	08/06	Completed	Implementation Team convened by end date	None	
Develop strategies to implement recommendations provided in SCR 149	a. Review recommendations on report		09/06	Completed	Documentation of review of recommendations, strategies developed and documented	None	
	b. Develop specific strategies for implementation		12/06	Completed			
	a. Review strategies quarterly for progress	Brain Injury Association of Louisiana, Mental	03/07	09/08	Strategies implemented, people	Dependent on specific strategies developed, some	
	b. Adjust strategies as necessary to accommodate any revisions needed	Health Association, Bureau of Protective Services, Louisiana Bar Association, Supreme Court Administration Office	03/07	09/08	with cognitive disabilities have increased availability of assistance in decision making	funding will be needed to address some recommendations	

### **Developmental Disabilities Services**

Monitoring Agency: Department of Health and Hospitals, Office for Citizens with Developmental Disabilities (OCDD)

GOAL: To provide quality services and supports, information, and opportunities for choice to people with developmental disabilities.							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
1. Implement a single person- centered planning method to use across services for people with developmental disabilities that is responsive to the priorities of people supported	a. Utilize OCDD's Planning Framework in the development of individualized plans for people with developmental disabilities	OCDD	06/06	Ongoing	<ul> <li>Planning format which reflects all elements of the planning framework</li> <li>Person-centered plans which reflect services across providers and funding</li> </ul>	Current resources	
	b. Determine potential use of Supports Intensity Scale/Louisiana Plus (SIS/LAPlus) needs based assessment in the developmental disabilities services delivery system		12/06	12/08	Consistent method for identifying individual needs     Resource allocation based on individual needs     Utilization of SIS/LAPlus in determined areas	Current resources	
Implement an integrated, full-scale, data-driven quality enhancement system	a. Design a standardized quality enhancement structure and process that defines the role of data analysis and review in the provision of OCDD services and programs	OCDD	01/06	07/08	<ul> <li>Analysis of current systems</li> <li>Integrated internal Quality Enhancement system</li> <li>Data driven quality enhancement services</li> <li>Interagency QE system that is consistent with best practices</li> <li>Successful transition of people moving from large Intermediate Care Facility for People with Developmental Disabilities (ICFs/DD)</li> </ul>	Current resources including Systems Transformation Grant funds	

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
					<ul> <li>to community setting</li> <li>Enhanced capacity building within private service provider ands support coordination agencies</li> </ul>	
	b. Develop a system to determine satisfaction and feedback on services from all stakeholders		05/07	06/08	<ul> <li>Analysis of all current satisfaction and feedback systems</li> <li>Integrated satisfaction/feedback system</li> <li>System-wide satisfaction and feedback information</li> </ul>	Current resources including Systems Transformation Grant funds
3. Provide leadership in the ongoing expansion of community based services and supports	a. Collaborate with ICF/DD funded private community home providers that wish to voluntarily convert to waiver services	OCDD	07/06	07/08	<ul> <li>Procedure for MRP in the Medicaid budget; legislation for MRF with the OCDD budget; funding of Residential Options Waiver opportunities</li> <li>Options available for living in less restrictive environments</li> <li>Awareness of available options</li> <li>People live in the option of their choice</li> <li>Rebalance of Louisiana's service system</li> </ul>	Resources to cover provider fees
	b. Support the downsizing of all large ICFs/DD (public and private)		04/06	Ongoing	<ul> <li>Options for further implementation of downsizing plan</li> <li>Stakeholder/entity input into downsizing plan</li> <li>Alternate service options for people supported by large</li> </ul>	Current resources including available grant funds

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
					ICFs/DD	
	c. Amend the New Opportunities Waiver (NOW) to include additional service options and/or revise current options		04/06	Ongoing	<ul> <li>Additional waiver options identified</li> <li>Identified needs and current options reflected in waiver amendments</li> <li>Stakeholder/entity input into waiver amendments</li> <li>Completion of waiver amendment application</li> <li>Additional service options available in the NOW</li> </ul>	Stabilization of NOW costs  Expenditures expected for contracted facilitator for focus groups
	d. Develop Residential Options Waiver		08/06	07/08	<ul> <li>Residential waiver application reflecting stakeholder input/needs</li> <li>Availability of additional residential options</li> </ul>	Additional appropriations for state match
	e. Expand consumer directed waiver services		05/06	Ongoing	Expert input into evaluation of current services     Recommendations for expansion of self-directed waiver services     Stakeholder/entity input into plan     Centers for Medicare and Medicaid Services (CMS) approval of plan and proposed amendments     Implementation of plan according to projected timelines	Current resources

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
					Increased number of people choosing the self-direction	
	f. Utilize the Deficit Reduction Act state plan option to apply for Centers for Medicare and Medicaid Services (CMS) grants to implement Money Follows the Person	OCDD, OAAS	05/06	Completed	<ul> <li>Identification of recommendations and requirements for stakeholder groups</li> <li>Expert input into grant application</li> <li>Availability of other services options</li> </ul>	Resources to cover provider fees
	g. Evaluate the consolidation of office finances into one global budget to allow flexibility in funding		02/07	05/09	<ul> <li>Assessment of global budget consolidation</li> <li>Analysis of study findings regarding budget consolidation</li> <li>Delineated steps and timelines to accomplish global budget for Office</li> <li>Global budget for Office</li> </ul>	Current resources
4. Provide programmatic leadership consistent with the Office's vision and mission	a. Develop a plan for systematic review of all rules, policies, and provider requirements to meet the intent of this immediate action and implement the review plan	OCDD	10/06	Ongoing	<ul> <li>Comprehensive search and compilation of all applicable rules, policies, and provider agreements</li> <li>Workgroup review of complied documents and development of recommendations for follow-up action</li> <li>Documentation of workgroup's findings and recommendations</li> </ul>	Current resources
	b. Consolidate the regional functions into a single regional office		09/06	07/08	<ul> <li>Knowledge/under- standing of regional operations</li> <li>Evaluation of regional</li> </ul>	Expenditures expected for consultants to facilitate evaluations and, if indicated, develop consolidation plan

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
					office operations  • Plan for reorganization/ consolidation of regional office functions  • Efficient and effective regional office operations, coordinated service delivery	
	c. Evaluate the transfer of the responsibility of support coordination for Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) to OCDD		04/07	12/08	<ul> <li>Analysis of transfer of responsibility</li> <li>Appropriate responsibility of program assignment</li> </ul>	Current resources
5. Develop a full service integrated IT system that integrates with DHH	a. Provide resources to encourage the effective use of technology	OCDD, DHH IT	09/06	Ongoing	<ul> <li>Consistent electronic work environment, reduced downtime, improved support response capabilities</li> <li>Improved productivity, morale, and health</li> <li>Ability to report and track resolution of</li> </ul>	Current resources
	b. Integrate existing database applications		03/06	07/08	<ul> <li>computer problems</li> <li>Internal integrated data system containing records of all served by OCDD</li> <li>Data system integrated within DHH</li> </ul>	Expenditures expected for additional Information Technology staff or for contracts for programmers

### **Educational Opportunities**

**Monitoring Agency:** Department of Health and Hospitals, Office for Citizens with Developmental Disabilities (OCDD)

GOAL: To provide an education	nal system in Louisiana that provi	des choices, inclusion a	nd preparati	on for a mear	ningful future for people v	vith disabilities.
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
Evaluate early intervention programs for effectiveness and implement revisions/ recommendations	a. Evaluate Early Steps Program	Office of Public Health (OPH), DOE, OCDD, Families Helping Families (FHF), Advocacy Groups, Support Coordinators, Provider Agencies	07/06	Completed	reports, revised programs, increased participation in Early Steps, increased providers, costeffective programs,	Funding for study, continuation of Department of Social Services (DSS) funding for child care education
	b. Review day care , after- school care for affordability and inclusion – consider a pilot after-school program	OCDD, DSS, DOE, FHF, Advocacy Groups, Provider Agencies, Agenda for Children	09/06	08/08	increase in inclusive day care and after- school care, increased choices for pre-school	
	c. Review Pre-K and Pre-school programs for increased – opportunities (review pilot inclusion programs in East Baton Rouge and Livingston Parishes)	DOE, DSS, FHF	09/06	08/08	programs	
	d. Provide recommendations on early intervention programs	OPH, DOE, OCDD, DSS, FHF, Advocacy Groups	03/07	08/08		
	e. Implement recommendations for early intervention programs	OPH, DOE, OCDD, DSS, FHF, Advocacy Groups	03/07	06/10		
2. Ensure consistent educational outcomes for people with developmental disabilities across the state	a. Develop and implement accountability methods across districts for ensuring best practices in education for people with developmental disabilities	DOE	07/06	07/08	Clear best practice standards, accountability measures that assure best practices are implemented consistently across the state, performance based incentives for districts meeting or exceeding set standards, funding and establishment of a Positive Behavior Support specialist in each region, presence	Funding for positive behavioral support programs, funding for education outreach programs, additional community support teams in regions
	b. Incorporate training in developmental disabilities and positive behavioral supports in college level classes and across all levels within the school system (teachers, parents, administrators)	DOE, OCDD	07/06	07/09		teams in regions
	c. Obtain an independent assessment and evaluation of behavioral supports across districts	DOE, Stakeholders	07/06	07/08		
	d. Provide an appropriate behavioral support system across districts	DOE, OCDD	07/07	07/09		
	e. Provide independent behavioral evaluation through Community	DOE, OCDD	07/06	07/08	of socialization activities in best	

Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
	Supports Teams or other mean to address emerging student behaviors				practice standards	
	f. Assure socialization activities are available for people with developmental disabilities both during the school day and in after school activities (look at other national educational and outreach programs that promote inclusion)	DOE, Best Buddies	07/06	07/10	New high school	
3. Ensure transition activities provide an individualized career path	a. Explore inclusion of flexible high school curriculum which allows for multiple career paths	DOE, LRS	07/06	08/08	curriculum available for people with developmental disabilities, additional job opportunities available including micro-enterprises, pervasive involvement of students with developmental disabilities in social activities, benefits specialist incorporated in standard IEPs, all students exit the system with necessary	Continued funding for job development, benefits specialists, assistive
putti	b. Increase job development activities such as micro-enterprises	DOE, LRS, OCDD	07/06	08/08		technology, additional support waiver slots for those leaving
	c. Assure building of social capital throughout the high school years through extra-curricular and social activities	OCDD, DOE, Best Buddies	07/06	06/10		the school system
	d. Obtain funding to assist individuals to receive needed supports when leaving high school through incorporation of benefits specialist in standard Individual Education Plans (IEPs) and allocation and additional supports waiver opportunities	LRS, OCDD, DOE, Benefits to Work Project	07/06	06/08		
	e. Assure all adaptive equipment needs are met and then follow the person when changing schools and after exiting the school system	LRS, OCDD, DOE, Louisiana Assistive Technology, Benefits to Work Project	07/06	06/08	adaptive equipment	
4. Provide appropriate adult education barrier free for adults with disabilities	a. Obtain stakeholder input on direction desired for adult education programs	OCDD, OAAS, Stakeholders	07/06	07/08	People with     disabilities can     access adult     education barrier free	Nominal
The disabilities	b. Review current adult education programs for strengths, weaknesses and barriers	Vo-Tech Schools, Community College System	07/06	12/08		
	c. Develop recommendations to improve adult education system	Vo-Tech Schools, Local Colleges	07/07	12/08		
	d. Remove assessment and other barriers to receive accessible adult education	Vo-Tech Schools, Local Colleges	09/07	07/09		

### **Employment Opportunities**

Monitoring Agency: Department of Health and Hospitals, Office for Citizens with Developmental Disabilities (OCDD)

GOAL: To develop a compreher	nsive system of accessible, integra	ated community employ	ment opporti	unities for the	e elderly and people with	disabilities
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
1. Provide ongoing comprehensive, systematic, statewide training, technical assistance, and outreach on integrated community employment for the elderly and people with disabilities, with a focus on all stakeholders, including but not limited to people with disabilities, families, and employers	a. Provide training and technical assistance (TA) to One Stops on reaching out to the elderly and people with disabilities, assisting them to obtain employment, recruiting employers, working with other agencies that support the elderly and people with disabilities, assisting them to obtain employment, recruiting employers, working with other agencies that support the elderly and people with disabilities, with later training geared to issues identified through research and surveys of employers and participant needs, resources, and satisfaction	DOL, Governor's Office Workforce Commission (GOWC)	10/06	Ongoing	<ul> <li>Curriculum developed and competency defined</li> <li>Training delivered 90% of One Stops</li> <li>90% participants pass competency evaluations</li> <li>TA provided within 30 days of request</li> </ul>	Utilize current resources, Interagency Networking Groups (INGs) and braiding/ blending of Medicaid Infrastructure Grant (MIG) and Disability Program Navigator (DPN) funding
	b. Provide local/regional training and outreach to the elderly and people with disabilities and families in the areas where they reside	GODA, GOEA, LSU/HDC	07/07	Ongoing	<ul> <li>Training modules for consumers developed by partner agencies</li> <li>90% participant satisfaction with training content</li> </ul>	Utilize current resources, INGs and braiding / blending of MIG and DPN funding
	c. Research employer needs	GOWC	01/07	12/08	<ul> <li>Survey tools developed</li> <li>Representative survey sample identified</li> <li>Results analyzed and report issued</li> </ul>	\$40,000 - \$50,000 Funding from MIG and/or pending Navigator grant
	d. Research employment needs of the elderly and people with disabilities	GOEA, Medicaid Purchase Plan (MPP)	07/06	07/08	<ul> <li>Survey tools developed</li> <li>Representative survey sample identified</li> <li>Results analyzed and report issued</li> </ul>	Utilized current staff \$20,000 - \$25,000

GOAL: To develop a compreher	nsive system of accessible, integra	ated community employ	ment opporti	unities for th	e elderly and people with	disabilities
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
Support the active participation of all stakeholders in the design and implementation of employment initiatives	a. Develop mechanisms and funding streams for the participation of the elderly, people with disabilities, and families on workgroups and advisory councils and for participation in research	DHH with input from DOA	07/06	07/08	<ul> <li>Survey of state agency current practices and barriers completed</li> <li>Discussions initiated with DOA to address barriers</li> <li>Template of policy language for state agencies developed and distributed</li> </ul>	Identify funding from current state and federal allocations
	b. Develop a mechanism for consistent participation by state agencies and stakeholders (an Employment Leadership Team) to oversee current and develop future employment initiatives	DHH	07/06	Ongoing	An Employment     Leadership Team     developed     Meetings of     Employment     Leadership Team held     on at least a quarterly     basis     Written updates and     progress and new     opportunities identified     Subcommittees and     workgroups created,     as needed, by     Employment     Leadership Team	Approximately \$20,000 per year to cover meeting costs and reimbursement for consumer participation
	c. Implement an effective communication plan to assure information goes from the state level to the regional INGs	Employment Leadership Team	01/07	Ongoing	Communication Plan developed and implemented	Current resources
3. Create and implement a system that enables community employment for the elderly and people with disabilities and	a. Conduct satisfaction survey of participants, including employers	Employment Leadership Team	07/07	07/08	Survey completed, in conjunction with Objective 1 (b and c)	See Objective 1 (b and c)

GOAL: To develop a comprehe	ensive system of accessible, integr	ated community employ	ment opporti	unities for th	e elderly and people with	disabilities
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
includes continuous quality improvement, customer satisfaction, and recruitment, training, and maintenance of a professional workforce	b. Follow-up with additional surveys after outreach and conduct a longitudinal study to determine effectiveness of employment Leadership efforts and to identify opportunities and implement additional strategies to improve employment opportunities for the elderly and people with disabilities	Employment Leadership Team	07/09	01/10	<ul> <li>Survey tools developed</li> <li>Survey distributed</li> <li>Results analyzed and report written</li> </ul>	Total for participant and employer follow-up survey would be \$60,000 - \$75,000
	c. Create a state standard for which there are shared employment outcomes including quality, community inclusion, etc.	Employment Leadership Team	07/07	07/08	<ul> <li>Template language developed for state agencies to use in contracts and other provider agreements</li> <li>Template reviewed and approved by Legal division of DHH and other state agencies, as necessary</li> </ul>	No Cost
	d. Implement the Medicaid Employment-Related Personal Assistance Program (EPAS) State Plan option	BHSF	07/06	12/08	Long Term – Personal Care Services (LT-PCS) rules/procedures rewritten for use in EPAS program     Contractor employed to determine medical eligibility     Stakeholders informed of availability of program	Current resources (shifting of funding from LT-PCS State Plan option to EPAS State Plan option)
<ul> <li>4. Establish a collaborative process to develop a system that:</li> <li>• Eliminates employer and participant disincentives which result from conflicting policies</li> <li>• Addresses fiscal and</li> </ul>	a. Initiate a workgroup to identify and eliminate fiscal and bureaucratic barriers and disincentives for participants and employers	Employment Leadership Team	01/07	Ongoing	<ul> <li>Workgroup developed</li> <li>Survey results from Objectives 1 and 3 reviewed</li> <li>Current relevant state and federal statutes, regulations, and policies reviewed</li> <li>Recommendations</li> </ul>	Current resources

	nsive system of accessible, integra					
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
<ul> <li>bureaucratic barriers</li> <li>Maximizes funding and eliminates duplication through the blending and braiding of funds</li> </ul>					developed and submitted to the Employment Leadership Team	
	b. Identify and enhance incentives for employers to hire the elderly and people with disabilities	GOWC	07/07	Ongoing	<ul> <li>Incentives (and any barriers to accessing the incentives) are identified</li> <li>Any needed policy and procedures changes are identified and implemented</li> <li>Legislation is proposed, as needed</li> </ul>	Current resources  NOTE: Possible legislation may have fiscal impact which would be determined during the legislative process
	c. Initiate a workgroup to identify opportunities to blend and braid funding	Employment Leadership Team	01/07	01/08	<ul> <li>Workgroup established</li> <li>Best practices from other states are researched</li> <li>Funding streams that can be blended and braided are identified</li> <li>A process and procedures to blend and braid funding are developed and piloted at the local/regional level</li> </ul>	Current resources

### Licensing

<u>Monitoring Agency</u>: Department of Health and Hospitals, Bureau of Health Services Financing/Health Standards Section (BHSF/HSS)

GOAL: To develop a competent Direct Service Worker (DSW) work force.								
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact		
Develop a set of minimum requirements for a basic direct service worker	a. Convene workgroup	Bureau of Health Services Financing/Health Standards Section (BHSF/HSS)	08/05	Completed	Final rule published	None		
	b. Establish rules	BHSF/HSS		Completed				
	c. Promulgate rules	BHSF/HSS		Completed				
2. Establish a review process for	a. Hire program manager	BHSF/HSS		Completed	Documents will be	\$75,000.00 Funded in 2006 session		
training curriculums for approval	b. Develop forms	BHSF/HSS	07/06	Completed	posted to web and			
of training programs for DSW	c. Post on website and notify providers of how to access	BHSF/HSS	08/06	Completed	review process will be implemented			
	d. Implement approval process	BHSF/HSS	09/06	Completed				
maintain a direct service worker registry that will track training, work history and eligibility for hire	a. Develop data fields for database and forms to be used	BHSF/HSS	07/06	Completed	Database will be developed	\$90,000.00 Funded		
	b. Acquire contract for developer	BHSF/HSS	07/06	Completed	DSW will appear on a			
	c. Test database	BHSF/HSS	10/06	Completed	registry			
of DSW	d. Implement registering DSW	BHSF/HSS	11/06	Completed				

GOAL: To implement effective and efficient licensing standards and process for Long-Term Care (LTC) providers.								
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact		
Develop a set of licensing standards that are person and outcome focused	a. Convene a workgroup of stakeholders	BHSF/HSS	02/06	Completed	Development of new set of regulations	None		
	b. Review other state processes	BHSF/HSS	06/06	Completed	Final Rule			
	c. Determine goals or outcomes of survey process	BHSF/HSS	07/06	Completed	promulgated —			
	d. Promulgate a revised set of licensing standards	BHSF/HSS	02/07	01/08				
2. Merge the client monitoring visits into the licensing survey as	a. Establish interim procedures for record review and client visits	BHSF/HSS	04/06	Completed	Forms Developed     Interim Procedures implemented	None		
a comprehensive unit	b. Develop forms	BHSF/HSS	04/06	Completed				
	c. Train survey staff	BHSF/HSS	04/06	Completed				
	D Implement interim procedures	BHSF/HSS	05/06	Completed				
3. Implement new licensing	a. Train survey staff and providers	BHSF/HSS	05/07	06/08	New survey process	None		
regulations and client monitoring process	b. Perform surveys with newly established regulations and protocols	BHSF/HSS	06/07	Ongoing	implemented			
	c. Evaluate outcomes of new survey process	BHSF/HSS	07/07	Ongoing				

### **Long-Term Care Planning & Insurance**

**Monitoring Agency:** Department of Health and Hospitals, Office of Aging and Adult Services (OAAS)

GOAL: To utilize all means to educate, inform and encourage citizens to insure their long-term care needs (Public Awareness/Education Campaign).						
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
Data collection/analysis:  Perform a statistical analysis of what long-term care costs are and projected for next five and ten years for the aging population	a. Gather necessary information, including an average cost of long-term care in Louisiana and nationwide     b. Analyze and compare Louisiana data with nationwide figures with a focus on comparison to similar	OAAS (Lead), GOEA & Department of Insurance (DOI) (Support), Private Groups (Support)	01/08	12/08	<ul> <li>Draft comprehensive report on data analysis</li> <li>Explore in report the need for statutory, rules and/or regulatory changes</li> </ul>	Neutral
	states		01/00	10/00	Granges	
	c. Assess the information relative to the need for long tem care insurance, or other strategies to relieve some of the financial burden to the state for medical costs		01/08	12/08		
2. Public Awareness/Education: Inform the public of the importance of financial/estate and insurance planning for either themselves and/or their parents	a. Prepare informational brochures on the need for long tem health care planning and distribute through resource centers and regional offices	OAAS, GOEA, DOI in collaboration with Private Groups, Regional Outlets, & Stakeholders	09/06	12/08	<ul> <li>Preparation of flyer, distribute same</li> <li>Production of video and Public Service Announcement (PSA)</li> </ul>	Nominal, especially if PSA and encouragement video can be produced at DHH
themselves and/or their parents	b. Produce an informational video that will inform on the need for long-term care health and financial planning and encourage public to begin planning		09/06	12/08	that provides information to public	
	c. Prepare short PSA(s) on importance of planning and run spots on Louisiana Public Broadcasting (LPB), radio and other outlets		09/06	12/08		

GOAL: To examine current state and federal statutes and regulations with the intent to prepare enabling legislation for Louisiana.						
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
Evaluate current legislation, both state and federal as it pertains to long-term care	a. Research and identify current laws that govern long-term care insurance in other states and at the	OAAS (Lead), DHH Legal (Support), GOEA and DOI	06/06	Completed	Report on current state and federal statutory scheme	Nominal
regulation and as applicable to Louisiana	b. Research federal regulations and programs that provide for or address long-term health care costs and planning	(Support)	06/06	Completed	Preparation of a chart that delineates research results and makes review and comparison of data for review	
2. Propose legislative changes needed to implement best practices from federal law, regulatory agencies and other	a. Prepare draft legislation and circulate no later than 10/1/06 for comment by the DHH, DOI, GOEA, private industry and stakeholders		07/07	04/08	Increased number of individuals who complete training     Increased number of	Nominal
states that will best accommodate the needs of Louisiana	b. Prepare proposed legislation and brief to appropriate Legislative Committees for next session		07/07	04/08	educational providers	
3. Complete legislative process for passage of long-term care legislation	File proposed legislation	DHH Legislation, OAAS	04/08	07/08	<ul><li>Passage of filed legislation</li><li>Implementation of passed legislation</li></ul>	To be determined, will be included in any legislative fiscal note for proposed legislation

### **Workforce Development**

**Monitoring Agency:** Department of Health and Hospitals, Office of Aging and Adult Services (OAAS) and Office for Citizens with Developmental Disabilities (OCDD)

GOAL: To examine wage and benefit opportunities to support recruitment and retention of direct service workers (DSWs).							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
Encourage adoption of evidence-based rate structures that support living and/or	a. Gather necessary information, including a wage survey and promising practices including wage	OAAS, OCDD, DOL	07/06	07/08	Report on promising practices for Louisiana stakeholders	Dependent on final recommendations	
equitable wages	pass-through	  -			<ul> <li>Legislative and/or</li> </ul>		
	b. Analyze promising practices for their applicability to Louisiana		01/07	07/08	regulatory changes to support promising		
	c. Implement the most promising practices		07/08	Ongoing	practices		
	d. Evaluate the effectiveness of implemented practices		07/09	06/10			
Encourage adoption of evidence-based benefits methodologies	<ul> <li>a. Gather necessary information, including efforts currently being used or considered in other states:</li> <li>Creating an Employer Pools (e.g., California and Oregon)</li> <li>State subsidy for self-employed and businesses employing less than 50 people (e.g., Massachusetts, Maine, and Rhode Island)</li> <li>CMS waivers (e.g., Arizona, Illinois, and Maine)</li> <li>Increase eligibility for publicly funded programs (e.g., Rhode Island)</li> <li>Tie increased reimbursement rates to health care benefits (e.g., California)</li> <li>Research related to Direct Support Workers (e.g., Maine)</li> </ul>	OAAS, OCDD, DOL, DOI	07/06	Completed	Increase in numbers or types of resources and/or mechanisms for providing benefits     Decrease in the number of uninsured DSWs	Potential reduction in Medicaid uncompensated care cost	
	b. Analyze promising practices for their applicability to Louisiana		01/07	Completed			
	c. Implement the most promising practices		07/08	Ongoing			
	d. Evaluate the effectiveness of implemented practices		07/08	06/10			

Objectives	nge, including the components of Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact
Use civil monetary penalties to support culture change and workforce development	a. Examine regulation and legislation to identify obstacles	BHSF/HSS, GOEA, DD Council	07/06	Completed	Increased training opportunities	Nominal
	b. Develop mechanisms to allow for expenditure of the funds, for example, grant programs		07/06	Ongoing	<ul> <li>Increased number of providers participating in culture change</li> </ul>	
	c. Evaluate effectiveness of the mechanisms in use		07/08	07/10	Amount of funds distributed or expended	
2. Collect turnover data from all Medicaid providers including	a. Develop or adapt and test a standardized tool	OAAS, OCDD, DOL, Louisiana State	07/07	06/08	Annual report that identifies trends,	Nominal
nursing homes, waiver providers,	b. Gather data annually	University (LSU)/HSC-	07/07	06/10	patterns and changes	
group homes, adult day health care, etc. to encourage retention and allow analyses, such as seasonal and regional trends	c. Analyze date for trends and patterns	HDC	07/07	6/10		
3. Promote supportive workplace practices, such as the development of career development, peer mentoring,	a. Identify mechanisms such as technical assistance, web-based resources, and consumer education, self-reported data	OAAS, OCDD, BHSF/HSS, GOEA, La. Healthcare Review (LHCR), LSU/HSC-HDC,	07/07	06/08	Number of mechanisms	Nominal
job orientation, self-empowered	b. Implement mechanisms	University of Louisiana at	07/07	0610		
teams, balanced workloads, coaching supervision, reward and recognition and leadership training	c. Evaluate effectiveness of mechanisms	Monroe (ULM) – School of Gerontology	07/07	06/10		

GOAL: To examine use of all available training and educational sources for Direct Service Workers (DSWs).							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
Dedicate training and scholarships and/or financial aid to critical shortage areas	a. Identify current opportunities and obstacles to accessing training and education	LSU/HSC-HDC, DOL, DSS, DOE, Louisiana Community Technical College System (LCTCS)	07/06	06/07	<ul> <li>Report on promising practices</li> <li>Increase funding</li> <li>Increase in enrollment</li> </ul>	Nominal	
	b. Explore funding opportunities, such as Temporary Assistance for Needy Families (TANF) Program; Workforce Investment Act (WIA); Incumbent Worker Training Program (IWTP); Small Business Employees Training (SBET) Program; Women, Infants, and Children (WIC) Program; adult education and Medicaid set asides per Oklahoma and Pennsylvania		07/06	06/07			
	c. Implement promising practices		07/07	06/08			
	d. Evaluate effectiveness		07/08	06/10			
Endorse and expand career pathway currently under	a. Build awareness of career pathways		07/06	06/10	<ul> <li>Increased number of individuals who</li> </ul>	Nominal	
development and Louisiana Community and Technical College System (LCTCS) by LSU/HSC-HDC (Note: A Career Pathway is a sequence of academic and career courses, commencing in the ninth grade and leading to an associate degree, and/or an industry- recognized certificate or licensure, and/or a baccalaureate degree and beyond. Career Pathways are developed, implemented, and maintained in partnership among secondary and postsecondary education, business, and employers.)	b. Increase number of educational/training providers that can teach Certified Nursing Assistants (CNAs)/DSWs		07/07	06/10	<ul> <li>complete training</li> <li>Increased number of educational providers</li> </ul>		

GOAL: To create a broad based stakeholder group of workers, providers, consumers, and state representatives.							
Objectives	Major Action Steps	Responsible Partner	Start Date	End Date	Outcomes/Indicators	Fiscal Impact	
1. Continuously address issues, including issues such as transportation, housing and health care, and advocate for improvements; increase public awareness of issues and improve public appreciation of the role of DSWs; and utilize all federal and state opportunities for increasing the workforce	a. Identify stakeholders to minimally include: Culture change coalition, Alliance for DSWs; Louisiana DD Council, Direct Service Coalition; DOL; GOEA; DOE; LSU/HSC-HDC; Area Health Education Center (AHEC); The ARC of Louisiana; Louisiana Community and Technical College System (LCTCS); People First, and the chairs of the Health &Welfare and Labor Committees	DHH - Office of the Secretary	07/07	09/07	<ul> <li>Group convened and meets regularly</li> <li>Group reviews reports and recommendations of workgroups formed to address goals set forth in Governor's Plan</li> <li>Group monitors progress toward goals</li> </ul>	Nominal	
	b. Convene and charge group		10/07	06/10			



#### **EXECUTIVE DEPARTMENT**

#### **EXECUTIVE ORDER NO. KBB 2004 - 43**

#### LOUISIANA'S PLAN FOR CHOICE IN LONG-TERM CARE

WHEREAS, it is desirable that Louisiana residents, who are elderly or have disabilities, and their families, have choices from among a broad range of services and supports

to most effectively meet their needs in their homes, community settings,

facilities, or other residential settings;

WHEREAS, the state of Louisiana is committed to providing a full array of quality, long-

term care services for the elderly and persons with disabilities, within resources available to the state, and recognizes that such supports and services advance

the best interests of all Louisiana citizens:

WHEREAS, direction has been provided to states under the Americans with Disabilities Act

of 1990 (ADA), 42 U.S.C. 12101 et seq. and the United States Supreme Court's

decision in Olmstead v. L.C., 527 U.S. 581 (1999);

WHEREAS, the President's Executive Order 13217, part of the New Freedom Initiative,

recognizes the need to have long-term care systems that offer community-based alternatives to foster independence and participation in the community for

persons of all ages with disabilities;

WHEREAS, Louisiana is committed to developing a long-term care system that offers the

elderly and people with disabilities the opportunity to enjoy full lives of

inclusion, productivity, and self-determination;

WHEREAS, in March, 2004, Louisiana held a Health Care Summit and formed the Health

Care Reform Panel to assist in restructuring Louisiana's health care delivery system to meet the needs of its citizens by providing quality health care services

in a cost effective manner;

WHEREAS, Louisiana has expanded its initiatives to provide further opportunities for the

elderly and persons with disabilities to live productively in settings of their choice, and has done so through the pursuit of federal grants, Medicaid home and community-based service waivers, State Plan optional services, and changes to policies and procedures that increase the array of service options available to

enable people to choose services that best meet their needs and preferences;

WHEREAS, accessible, affordable, and integrated housing; accessible, affordable transportation; and educational, vocational, and avocational opportunities are

integral components of inclusion and independence for the elderly and persons

with disabilities; and

**WHEREAS,** the citizens of the state of Louisiana will best be served by the adoption of a

state policy on long-term care, a plan that enhances choice within Louisiana's long-term care system that is based on national best practices as well as broad

stakeholder input;

## NOW THEREFORE I, KATHLEEN BABINEAUX BLANCO, Governor of the state of Louisiana, by virtue of the authority vested by the Constitution and laws of the state of Louisiana, do hereby order and direct as follows:

#### **SECTION 1:**

The Department of Health and Hospitals shall be the lead agency and shall convene the Department of Social Services, the Governor's Office of Elderly Affairs, and the Governor's Office of Disability Affairs to develop a plan identifying administrative actions for immediate implementation and legislative actions for consideration in the 2005 Regular Session of the Louisiana Legislature (hereafter "Plan for Immediate Action"). A draft Plan for Immediate Action for reform of Louisiana's long-term care system shall be submitted to the Health Care Reform Panel for consideration at its December 2004 meeting. There shall be presentations made to the Regional Healthcare Consortia and other bodies as appropriate. The Plan for Immediate Action shall then be submitted to the Health Care Reform Panel for final review and comment at its March 2005 meeting prior to submission to the governor for consideration and approval.

#### **SECTION 2:**

- A. Upon completion of the Plan for Immediate Action, the Department of Health and Hospitals shall be the lead agency and shall convene the Department of Social Services, the Department of Transportation and Development, the Department of Public Safety and Corrections, the Department of Labor, the Department of Education, the Department of Veterans Affairs, the Department of Economic Development, the Governor's Office of Elderly Affairs, the Governor's Office of Disability Affairs, the Louisiana Housing Finance Agency, and the Louisiana State Board of Nursing (hereafter "Agencies"), to develop a comprehensive and effective plan for reform of Louisiana's long-term care system that may reasonably be achieved by 2010 with the resources that are available to the state. The comprehensive plan shall be presented to the Health Care Reform Panel no later than December, 2005. Upon obtaining input from the Health Care Reform Panel, this comprehensive plan shall be presented to the governor for consideration and approval and shall thereafter constitute Louisiana's Plan for Choice in Long-Term Care (hereafter "Louisiana's Plan").
- B. Louisiana's Plan shall include, but is not limited to, the following:
  - A review and analysis of all laws, rules and regulations, programs and/or policies of the state of Louisiana and/or any of the departments, commissions, boards, agencies, and/or offices in the executive branch thereof, which pertain to long-term supports and services, to identify barriers to choice and make recommendations that would enable residents of Louisiana who require assistance to have more choices of where services are provided;
  - Proposals for administrative restructuring, programs, policies, procedures and/or partnerships to improve the long-term care delivery system, including non-medical services like transportation, housing, education and vocational assistance that are necessary if long-term care recipients are to be fully integrated participants in the lives of their communities, which are achievable within the resources that are available to the state;
  - Analysis of programmatic, procedural and fiscal impacts of any policies/practices recommended for adoption;
  - Exploration of means to secure increased funding for community-based services for persons needing long-term assistance; and
  - 5. Recommendations on strategies to educate the public as to

long-term care services and methods of accessing long-term care services, as well as to the need for personal responsibility in financial planning for future long-term care needs.

#### **SECTION 3:**

In developing both the Plan for Immediate Action and the Louisiana's Plan, the Agencies will:

- 1. Seek input from a broad range of stakeholders, including consumers, their family members, and their advocates, as well as providers of both institutional and community-based services;
- 2. Consider all existing studies, reports, and settlement agreements related to Louisiana's system of long-term services and supports;
- 3. Consider all proposals within the context of resources available to the state;
- Take advantage of relevant work already underway and/or completed by the Agencies and various statewide task forces, councils, commissions, and other bodies that have convened to address issues related to longterm care; and
- 5. Seek consultation from nationally recognized experts and officials in other states in order to identify promising and/or proven practices that are consumer-centered, research-based, cost effective, and applicable to improving accessibility, capacity, quality, and financing across all longterm care services and supports; and to increasing community-based options for long-term care in Louisiana.

**SECTION 4:** 

Upon approval of Louisiana's Plan, the Agencies will meet quarterly to review progress in the implementation of the plan and will revise the plan as needed based on lessons learned, stakeholders input, and advances in best practices for long-term care delivery.

**SECTION 5:** 

The secretary of the Department of Health and Hospitals, as chair of the Governor's Health Care Reform Panel, shall submit the Plan for Immediate Action and Louisiana's Plan to the governor for consideration and approval.

**SECTION 6:** 

All departments, commissions, boards, offices, entities, agencies, and officers of the state of Louisiana, or any political subdivision thereof, are authorized and directed to cooperate with the implementation of the provisions of this Order.

**SECTION 7:** 

This Order is effective upon signature and shall continue in effect until amended, modified, terminated, or rescinded by the governor, or terminated by operation of law.



IN WITNESS WHEREOF, I have set my hand officially and caused to be affixed the Great Seal of Louisiana, at the Capitol, in the city of Baton Rouge, oon this 22nd day of October, 2004.

/S/ Kathleen Babineaux Blanco GOVERNOR OF LOUISIANA

ATTEST BY THE GOVERNOR

/S/ Fox W. McKeithen SECRETARY OF STATE